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Abstract: Greater New Orleans is surrounded by wetlands, the Mississippi River and two lakes. Excess rain can only be drained off with pumping systems or by evaporation due to the bowl-like shape of a large part of the city. As part of the solution to make New Orleans climate adaptive, green infrastructure has been implemented that enable rainfall infiltration and evapotranspiration of stored water after Hurricane Katrina in 2005. The long-term efficiency of infiltrating water under sea level with low permeable soils and high groundwater tables is often questioned. Therefore, research was conducted with the full-scale testing method measuring the infiltration capacity of 15 raingardens and 6 permeable pavements installed in the period 2011–2022. The results show a high variation of empty times for raingardens and swales: 0.7 to 54 m/d. The infiltration capacity decreased after saturation (ca 30% decrease in empty time after refilling storage volume) but all the tested green infrastructure met the guideline to be drained within 48 h. This is in contrast with the permeable pavement: only two of the six tested locations had an infiltration capacity higher than the guideline 10 inch/h (254 mm/h). The results are discussed with multiple stakeholders that participated in ClimateCafe New Orleans. Whether the results are considered unacceptable depends on a number of factors, including its intended purpose, site specific characteristics and most of all stakeholder expectations and perceptions. The designing, planning and scheduling of maintenance requirements for green infrastructure by stormwater managers can be carried out with more confidence so that green infrastructure will continue to perform satisfactorily over the intended design life and can mitigate the effects of heavy rainfall and droughts in the future.

Keywords: hydraulic performance; green Infrastructure; raingarden; swales; permeable pavement

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1. Introduction

Climatic extremes such as flooding, droughts and heat stress are expected to occur more frequently in the years to come. Due to the high-density development and high percentage of impervious surfaces, urban densely populated areas in particular are becoming vulnerable to climate change. The increase in impervious surfaces leads to an increase in stormwater runoff volume [1,2]. Peak flow rates can be reduced by implementing green infrastructure (GI), a Sustainable Urban Drainage System (SuDS) and nature-based solutions (NBS) that are typically designed to reduce runoff through infiltration [2–4]. Several factors impact the hydraulic performance of GI such as different geohydraulic circumstances (soil type and groundwater), side-slope length, composition filter media, soil moisture content, type of vegetation, type of maintenance [5], implementation and design. Previous studies show that the performance in general can be influenced by (human) failures in the design, implementation and maintenance of swales [2,6]. There are several international studies that determined the variation in mean volume reduction in GI [7–14], high variations in peak flow rate reductions and infiltration capacity [15]. However, little is known about the

long-term infiltration (un)saturated capacity of GI under sea level such as New Orleans with low permeable soils and high groundwater tables.

1.1. New Orleans

The agglomeration of Greater New Orleans is surrounded by water on virtually all sides: wetlands to both the east and west, Lake Borgne to the east, Lake Pontchartrain to the north and the Mississippi River to the south. The proximity to the Gulf of Mexico, combined with the fact that half of the urbanized land in New Orleans lies below sea level results in great challenges for flood management [16]. New Orleans' districts have a bowl-shaped topography, which implies that all precipitation that falls within this region must be removed through pumping or evaporation. The vulnerability with regards to coastal and pluvial flooding became apparent when Hurricane Katrina overtopped levees and left an estimated 1833 casualties along with billions of dollars in damage [13,17]. More recently, heavy rain storms such as the one on 5 August 2017 have frequently overwhelmed the city's drainage infrastructure [18]. Climate change will result in an increasing intensity of rain storms over the next century [19]; the annual precipitation in New Orleans already increased by roughly 20% during the twentieth century [18].

The New Orleans water management system is equipped with an elaborate network of underground drainage pipes, which are emptied into Lake Pontchartrain by pumping stations (Figure 1). Even though New Orleans' pumping stations belong to the most powerful in the world, ageing infrastructure and heavy subsidence in low-lying neighborhoods have made drainage increasingly difficult [17]. Therefore, the city has been engaged in programs to introduce alternative ways in dealing with stormwater [20,21] and strongly encourage the installation of green infrastructure in new developments through legislation and post-construction runoff controls with local building codes for New Orleans [22]. The 'Dutch Dialogues' workshops in 2008 brought together Dutch and American experts to reimagine New Orleans' flood management and eventually led to the Greater New Orleans Urban Water Plan. This framework plan provides a new paradigm in stormwater management principles and introduces the concept of the water assignment in New Orleans [23]. After Katrina, green infrastructure was implemented (Figure 2) such as raingardens, swales, permeable pavement and bio retention cells.

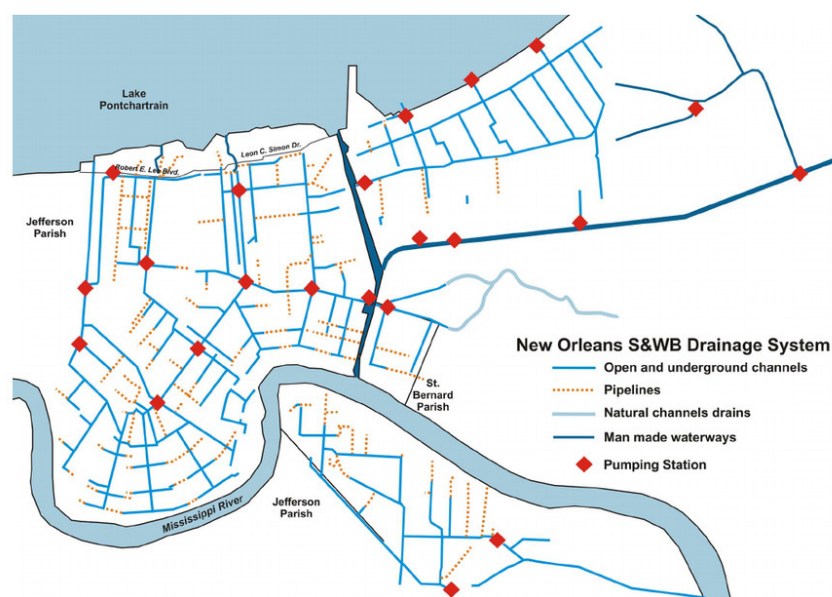


Figure 1. New Orleans pumping stations and drainage system [16].

The international open source citizen science platform ClimateScan [24] shows over 200 locations where GI is implemented on private and public areas (Figure 2) but little information can be found on the infiltration capacities of this GI.

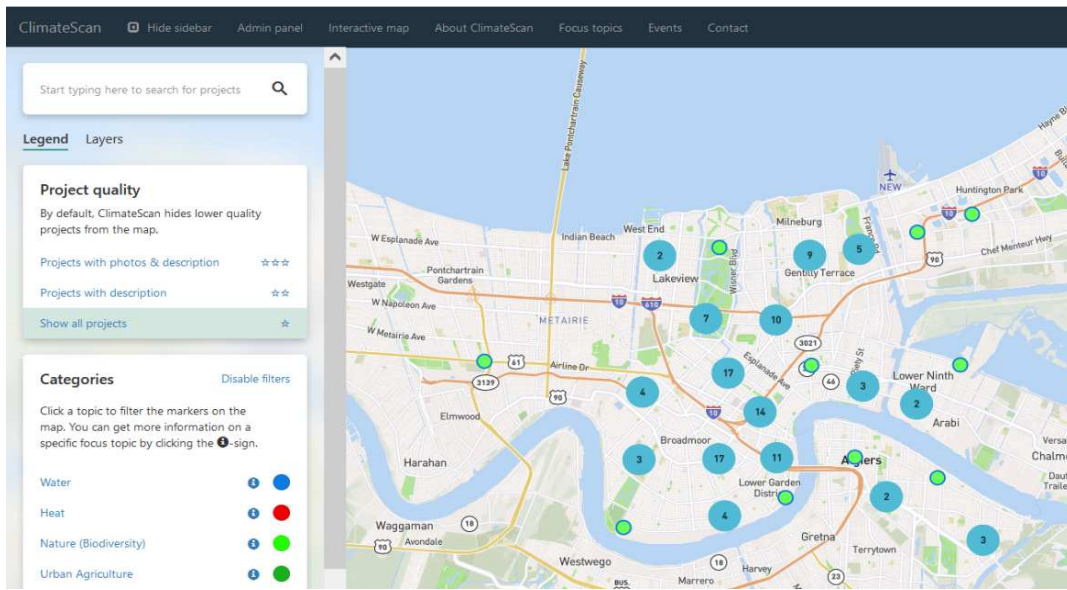


Figure 2. Green infrastructure mapped in New Orleans at public and private properties [source: climatescan.org accessed on 20 December 2022].

1.2. Soil, Geology and Groundwater Situation

The infiltration characteristics of green infrastructure largely depends on the permeabilities of the soil and deeper subsurface and the groundwater level before and during rainstorms. The largest area of New Orleans possesses a clay soil (Figure 3) with a low permeability. However, the topsoil area (approx. the zone above the mean lowest groundwater level) green infrastructure is constructed as engineered gardens with high permeable soil and in some cases additional drainage. Figure 3 illustrates the test locations sites with the soil (lithology) characteristics showing that most of the green infrastructure is situated in regions with low permeable soil (clay).

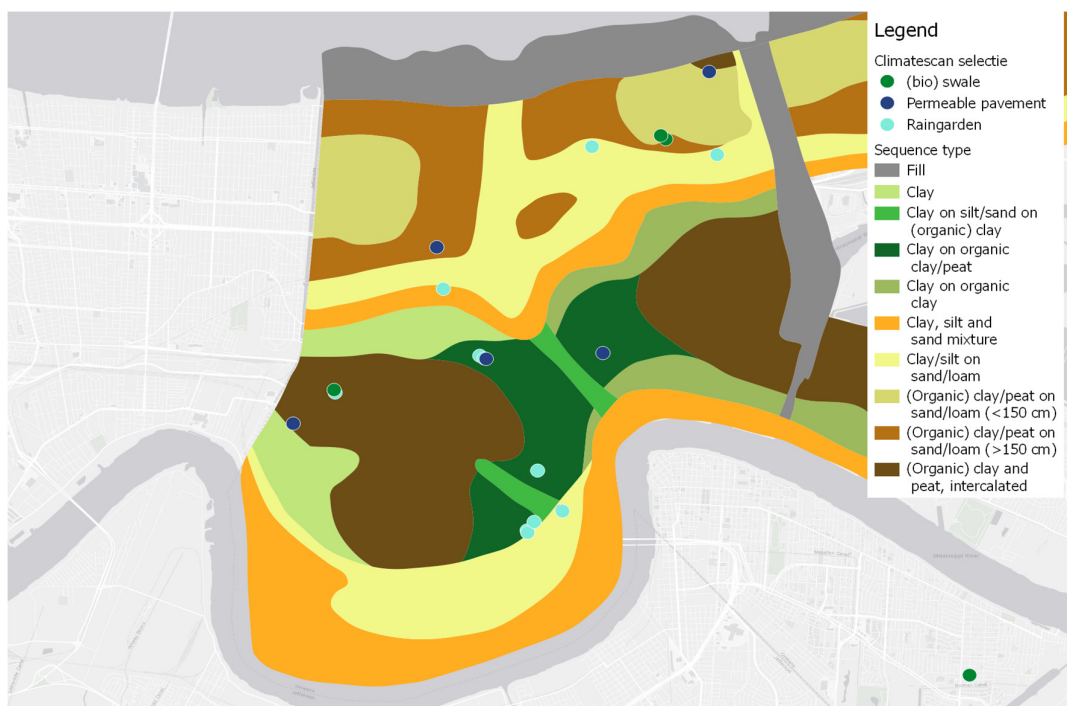


Figure 3. Lithological sequence type map constructed based on borehole information. Source Digital Elevation Model: Deltares (2022).

Stormwater managers and other stakeholders want to have an understanding of the design, construction and maintenance of green infrastructure. Guidelines [22] dictate that green infrastructure should be drained within 48 h (Figure 4) as communicated on signs at the green infrastructure. Permeable pavement has a different guideline: permeable pavement should show a minimum of 10 inches/hour according to stakeholders.

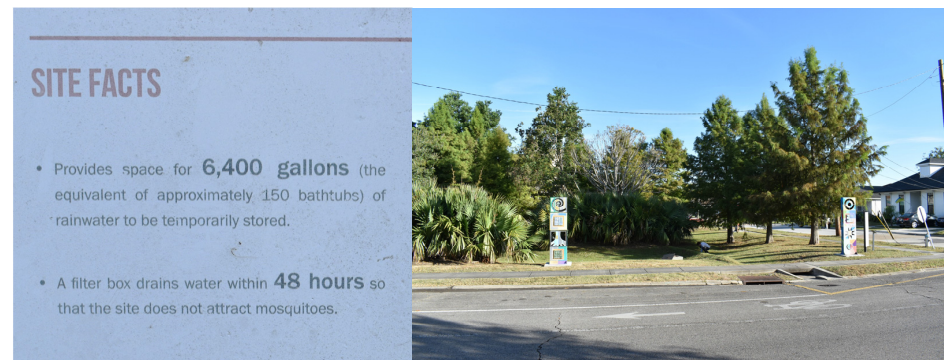


Figure 4. (Left) Sign at green infrastructure site ‘drains water within 48 h so the site does not attract mosquitoes’ source: <https://www.climatescan.nl/projects/7399/detail>, accessed on 20 December 2022. (Right) Test location with signs on the right of the inlet.

Stormwater managers need an understanding of the hydraulic performance of green infrastructure under the specific circumstances of low permeable soil and high groundwater tables. Therefore, this study set out to answer the following simple research question: Does green infrastructure meet the guidelines in New Orleans?

To answer this question, several site locations were selected with stakeholders (see acknowledgements) and data about these locations were gathered (location, year of construction etc.). Surprisingly, no inclusive map was available of all green infrastructure (most stakeholders have mapped their own sites but no inclusive map with public and private locations regardless of the ownership was available). In addition, stakeholders could not provide any open access monitoring results which stimulated the stakeholders to participate in this climatecafe New Orleans and learn new monitoring skills. There are many methods to study the efficiency of green infrastructure [25]; this research utilized innovating participative testing methods for New Orleans (full-scale testing method) to answer the research question in more detail: Which variation of the (un)saturated infiltration capacity can be expected under conditions with low permeable soil and high groundwater tables (under sea level)?

2. Materials and Methods

A variety of infiltration test procedures have been utilized in the past to measure infiltration rates accurately in the field. A large variation in the range of infiltration rates can be expected. There is no single standard agreed method for monitoring the surface infiltration of raingardens, permeable pavement and swales. Most studies in the United States are based on single- or double-ring infiltrometer tests: ATSM C1781 [26] and NCAT permeameter methods [27]. Measuring the infiltration rate through a small area of the pavement double- and single-ring infiltrometer tests should represent the infiltration rate of the total area of green infrastructure. Using small areas for testing (the area of the inner ring of the ATSM C1781 is 0.0707 m²) could lead to erroneous results. A number of studies have demonstrated a high degree of spatial variability between different infiltration measurements performed on the same pavement location [28,29]. Spatial variations in infiltration capacity can be effectively averaged-out by inundating a larger area of pavement with the full-scale infiltration testing (FSIT) method [30,31] to determine the surface infiltration rate of green infrastructure in New Orleans as performed on more than 250 existing permeable pavement installations, raingardens and swales.

Full-Scale Method

For the case study in New Orleans, some single infiltrometer tests were performed for comparison with the full-scale infiltration test where (a large part of) the volume of green infrastructure was filled and the emptying time (falling head) was measured. During the experiments, stakeholders were invited in the international ClimateCafe setting [32] to raise awareness and capacity building and obtain information about the lifespan of GI such as year of construction, design criteria and maintenance.

Most green infrastructure such as swales and raingardens has a confined storage volume which can be filled without any additional constructions to prevent water leaving the storage volume during the FSIT (Figure 5 left). For the testing of permeable pavement, a confined space was made by making a dike of sandbags (Figure 5, right). For the FSIT in New Orleans, a fire hydrant was used if available or a water basin of 110 L was used.



Figure 5. (Left) FSIT at raingarden Milne (test number G14, Table 1). (Right) FSIT at permeable pavement after building a confined space with plastic and sandbags.

Self-logging, wireless pressure transducer loggers (TD-Diver) were used in the FSIT for measuring and recording the infiltration capacity of green infrastructure. The TD-Diver is a submersible datalogger for real-time water level monitoring using a pressure sensor when submerged at a fixed level under the water surface. The pressure sensor measures the equivalent hydrostatic pressure of the water above the sensor to calculate the total water depth. The logger autonomously measures pressure and temperature and records them in its internal memory. This Diver with a 104 g weight features a stainless steel casing with a 22 mm diameter. The TD-Diver can store a maximum of 72,000 measurements (date/time, pressure and temperature) and measures water height with an accuracy of ± 0.5 cm H_2O and resolution of 0.2 cm H_2O [33]. At the lowest point of the green infrastructure, the loggers are set. The water height loggers log the data in internal memory continuously monitoring the static water pressures at those locations. To verify the water height loggers, additional measurements were used: time-lapse photography and underwater camera (movies available at ClimateScan.org) and hand measurements. At some locations, water quality and soil quality measurements were obtained and continuous loggers were installed for follow-up research. At some locations, drillings of the soil were made to obtain more information on the soil type and groundwater table (Figure 6).



Figure 6. Measurement with loggers and rulers (left) and additional information by drilling the soil (right).

The test locations of the green infrastructure were selected with the stakeholders and all available information was gathered (Tables 1 and 2).

Table 1. Test locations green infrastructure (raingardens) with information gathered during climatecafe New Orleans.

Facility Number	Name	Owner	Construction Year (if Known)	Type of Test	More Info (Location, Pictures and Movies) https://www.climatescan.nl/projects/X/detail (accessed on 20 December 2022)X=
GI1	City Park Tricentennial parking lot	City Park	2011	Full-scale	7397
GI2	Wildair	NORA	2014	Full-scale	7399
GI3	Milne—eastern bioswale			Full-scale	9703
GI4	Milne—northern bioswale			Full-scale	9704
GI5	Press Drive	NORA		Full-scale	7398
GI6	NORA OC Haley—raingarden	NORA		Full-scale	9651
GI7	Groundwork OC Haley, next to no. 1520	NORA		Full-scale	9652
GI8	Groundwork OC Haley, next to no. 1307	NORA		Full-scale	9684
GI9	Aurora raingarden	SWBNO	2017	Full-scale	7407
GI10	Aurora swale	SWBNO	2017	Full-scale	9695
GI11	Greenline pavilion swale	SWBNO	2016	Full-scale	9685
GI12	Hollygrove—Forshey St.			Full-scale	9685
GI13	Lafitte raingarden (Toulouse and N. Lopez St.)			Full-scale	9693
GI14	Lafitte raingarden (Toulouse and N. Rendon St.)			Full-scale	9692
GI15	City Hall raingardens	City of New Orleans		Infiltrimeter	9691

Table 2. Test locations permeable pavement with information gathered during climatecafe New Orleans.

Facility Number	Name	Owner	Construction Year	Type of Test	More Info (Location, Pictures and Movies) https://www.climatescan.nl/projects/X/detail (accessed on 20 December 2022)X=
PP1	City Park Administration building Total area: 213.00 ft ² (19.79 m ²)	City Park	2011	Full-scale and infiltrimeter	9653
PP2	SWBNO parking lot	SWBNO	2014	Full-scale and infiltrimeter	9677
PP3	Hunters field Total area: 32.99 ft ² (3.07 m ²)			Full-scale and infiltrimeter	9678
PP4	SUNO permeable pavement Total Area 238.43 ft ² (22.15 m ²)	City of New Orleans	2019	Full-scale and infiltrimeter	9663
PP5	NORA OC Haley	NORA		Full-scale and infiltrimeter	9651
PP6	GNOF permeable pavement Total area: 149.22 ft ² (13.86 m ²)	GNOF	2016	Full-scale and infiltrimeter	9700
PP7	Lafitte permeable pavement (Toulouse and N. Lopez St.)			Infiltrimeter	9694

3. Results

In Table 3, the results of the infiltration capacity are given for all tests.

Table 3. Overview of test results of raingardens, swales and permeable pavement.

Test Number	Facility	Type of Test	Name	Test 1 [m/d]	Test 2 [m/d]	Test 3 [m/d]	Test 4 [m/d]
1	Raingarden	Full-scale	City Park Tricentennial parking lot	7.52			
2	Permeable pavement	Full-scale	City Park Administration building	0.7			
3	Permeable pavement	Infiltrometer	City Park Administration building	0.83			
4	Permeable pavement	Full-scale	SWBNO parking lot	1.73			
5	Permeable pavement	Infiltrometer	SWBNO parking lot—infiltrometer	2.43			
6	Permeable pavement	Full-scale	Hunters field	1.73			
7	Raingarden	Full-scale	Wildair	16			
8	Swale	Full-scale	Milne—eastern bioswale	12.73			
9	Swale	Full-scale	Milne—northern bioswale	10.3			
10	Raingarden	Full-scale	Press Drive	30.7			
11	Permeable pavement	Infiltrometer	SUNO permeable pavement	61.4			
12	Permeable pavement	Full-scale	SUNO permeable pavement	8.72			
13	Raingarden	Full-scale	NORA OC Haley—rain garden	10.34			
14	Permeable pavement	Full-scale	NORA OC Haley—permeable pavement	2.16	2.2		
15	Raingarden	Full-scale	Groundwork OC Haley, no. 1520	22.2			
16	Raingarden	Full-scale	Groundwork OC Haley, no. 1307	3.54			
17	Permeable pavement	Full-scale	GNOF permeable pavement	6.35	4.11	3.9	2.79
18	Permeable pavement	Infiltrometer	GNOF permeable pavement	194.13			
19	Raingarden	Full-scale	Aurora rain garden	3.31	2.37		
20	Swale	Full-scale	Aurora swale	16.27	8.86		
21	Swale	Full-scale	Greenline pavilion swale	4.71			
22	Raingarden	Full-scale	Hollygrove—Forshey St.	39.29			
23	Raingarden	Full-scale	Lafitte raingarden (Toulouse and N. Lopez St.)	54.44	38.93		
24	Raingarden	Full-scale	Lafitte raingarden (Toulouse and N. Rendon St.)	70.81	55.76		
25	Permeable pavement	Infiltrometer	Lafitte permeable pavement	58.85			
26	Raingarden	Infiltrometer	City Hall raingardens	23.84	35.625	33.135	38.05

The single-ring infiltration tests show a high variation in infiltration rates. For permeable pavement, all infiltrometer tests indicate a higher infiltration capacity than a full-scale infiltration test of the same facility. As discussed, the single-ring infiltrometer test will not be representative for the total area since it is based on the infiltration rate through a small area of the green infrastructure.

The GNOF permeable pavement (test 18) shows an infiltration capacity of 194 m/day (falling head single-ring infiltrometer test). Permeable pavement at SUNO (Southern University at New Orleans) shows a high difference between infiltrometer (61 m/day) and full-scale test on another location (8.7 m/day).

Using small areas for testing could potentially lead to results that are not representative. When using the infiltrometer rings, it should be repeated several times to obtain an average insight into the infiltration capacity. Since spatial variations in infiltration capacity are averaged out by inundating a much larger area of green infrastructure during the FSIT instead of the single-ring infiltrometer test, only the results of the FSIT tests will be referred to in the next paragraphs.

3.1. Green Infrastructure Infiltration Rates

The water height curves in time for the tested green infrastructure are given in Figure 7 showing high variation in infiltration capacity.

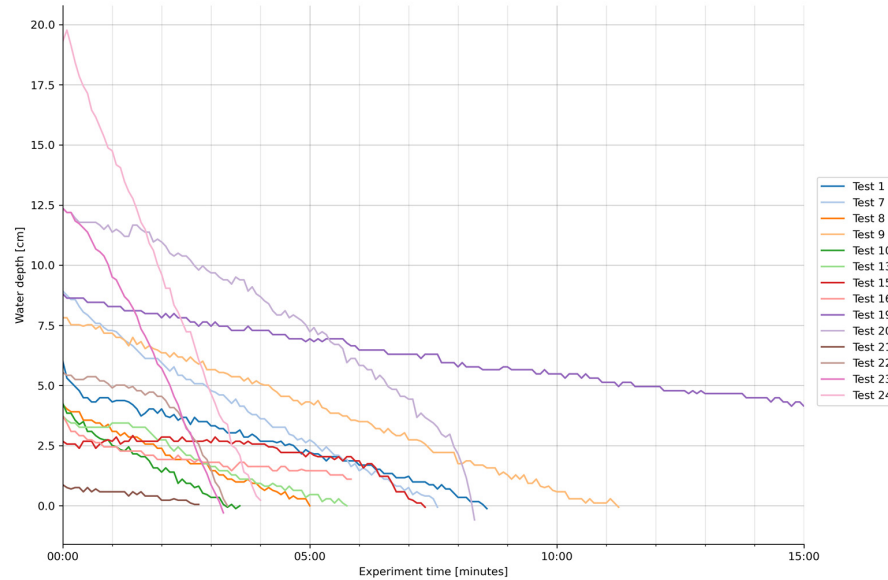


Figure 7. Water pressure green infrastructure curves during full-scale testing (falling head).

The average infiltration rate in mm/h for each test site was generated by linear regression analysis with the best fit for the transducer readings from each site. As expected, we observed a high variation. Test number 19, which corresponds with the Aurora raingarden (Table 3), shows infiltration rates of roughly 3 m/day. In contrast, well-drained raingardens near Lafitte Greenway show infiltration rates of over 50 m/day, meaning that the water only had to pass a thin layer of soil before reaching a drain underneath transporting the water without much delay to the stormwater drainage system.

The FSIT test simulation shows the unsaturated infiltration capacity (Figure 8). Repeating the test led to a reduction in infiltration rates. This was performed at the Aurora raingarden (test 19) with the lowest test result of 3.3 m/day showing a reduction to 2.37 m/d after filling up the storage a second time which is a reduction to 72% of its initial unsaturated infiltration rate. This iteration was also carried out at test 20, 23 and 24 showing percentages in the same order as 54%, 72% and 79%.

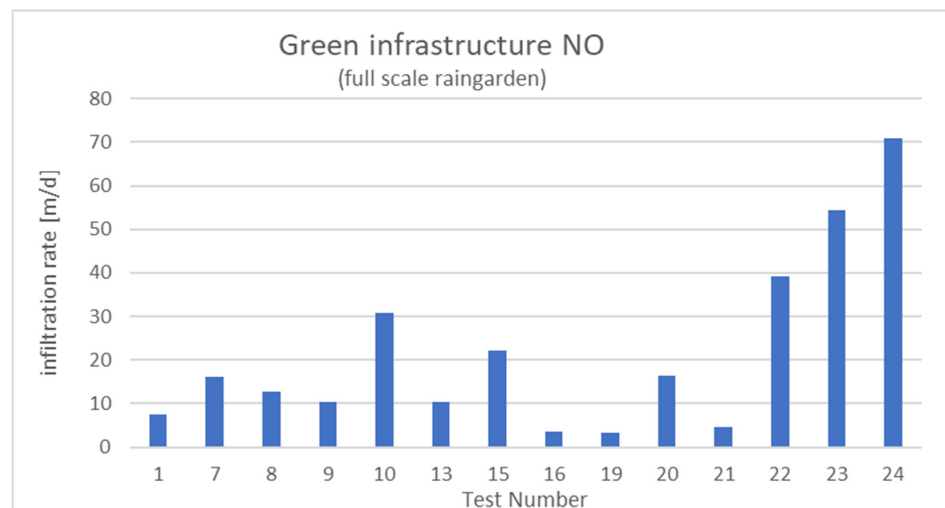


Figure 8. Full-scale test results of green infrastructure in New Orleans.

3.2. Permeable Pavement Infiltration Rates

The difference in infiltration rates for permeable pavement range from 0.7–8.72 m/d measured at the oldest and newest locations constructed in 2011 and 2019 (without any maintenance after construction). Figure 9 shows the test results of permeable pavement where the age (when known) is also noted.

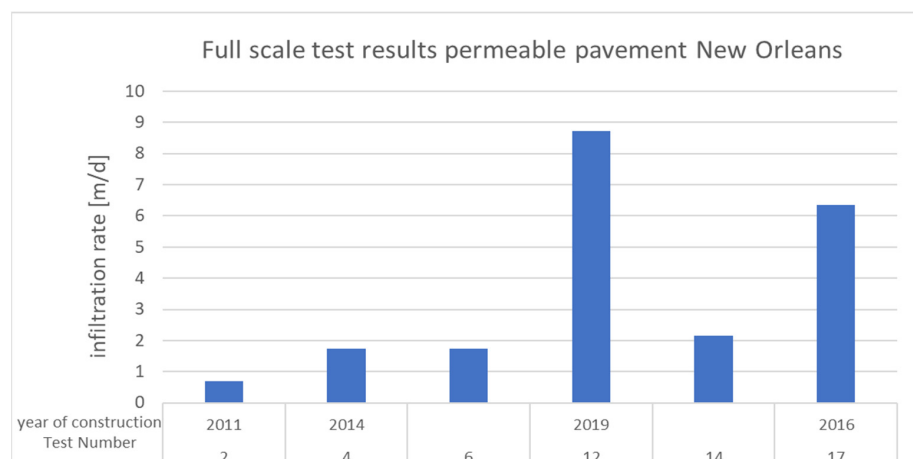


Figure 9. Full-scale test results of permeable pavement in New Orleans.

For test 17 (construction year 2016), the initial infiltration rate of 6.35 m/d decreased to 4.11 m/d (test 2), 3.9 m/d (test 3) and 2.79 m/d (test 4). This corresponds with reductions to 65%, 61% and 44% of its initial value (Figure 10).

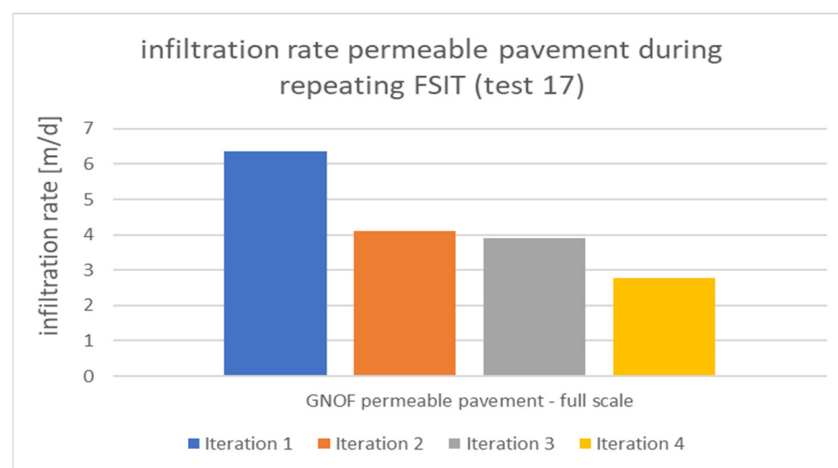


Figure 10. Infiltration rate permeable pavement during repeating FSIT (test 17).

A significant reduction in infiltration rates between the unsaturated and saturated tests can also be seen in other international research locations where the FSIT method was used to test green infrastructure implemented in low permeable soil and high groundwater tables, showing similar reductions in infiltration rate to initial unsaturated rate ranging from 52% to 77% [34,35].

The oldest tested permeable pavement installation at the City Park Administration building (test 2) shows the lowest initial infiltration capacity of 0.7 m/day. Test no. 4, 6 and 14 show a similar infiltration rate of roughly 2 m/day. Without repeating the tests on these locations, we can expect lower infiltration rates in rainy periods.

In the literature, a high variation in infiltration capacities can be found with higher and lower infiltration capacities than found in this study with the range from 0.7 to 8.72 m/d (constructed in 2011 and 2019, both tested in 2022). A lower infiltration ca-

capacity of 0.264 m/d and higher capacity of 144 m/d was found in one study on pervious concrete cores from eight different parking lots measured with a ring infiltrometer [36]. Measurements at newly constructed Permeable Interlocking Concrete Pavement (PICP) can show infiltration capacities up to 432 m/d, pervious concrete 264 m/d and porous asphalt 86 m/d [27]. More comparable to the study in New Orleans, another study showed infiltration rates of PICPs and crushed stone in the order of 2.5 and 2.3 m/d, concluding that infiltration rates decreased over time due to fine particle clogging [37] as another study in The Netherlands (using the FSIT method and with most of the 39 test locations under sea level) showing results from 0.84–41 m/d with a median value of 4 m/d [31].

4. Discussion

Some of the types of green infrastructure in this study were of a similar age and construction type but show a large variation in infiltration rates, surprising some of the stakeholders that visited the FSIT during ClimateCafe New Orleans. Potential reasons for the variations in performance of the permeable pavements include differences in pavement laying processes and maintenance (sweeping), different types of bedding aggregates (differences in mix design, compaction) variation of groundwater levels (and moisture content in bedding aggregate), watershed characteristics and surrounding soil type (Figure 3) and the size of the paving joints (Figure 11). These differences have affected infiltration rates through the paving surface. As previously discussed, research found that construction mistakes in green infrastructure may affect surface infiltration rates, and this could also be a reason for the differences [2]. Clogging can be local due to preferential runoff flow routes that drag sediments to particular places or will reduce the infiltration rates of permeable pavements over time [28,29,38,39] and not all of the six pavements tested in this study were of the same age. Differences can be seen in the results of the full-scale test in infiltration rates due to differences in the degree of clogging due to age (Figure 9). A reduced infiltration capacity can also be caused by a decrease in void space through the use of the pavement such as compression from traffic loading and deformation (reduction in air voids) of the asphalt pavement under heavy loads [40].

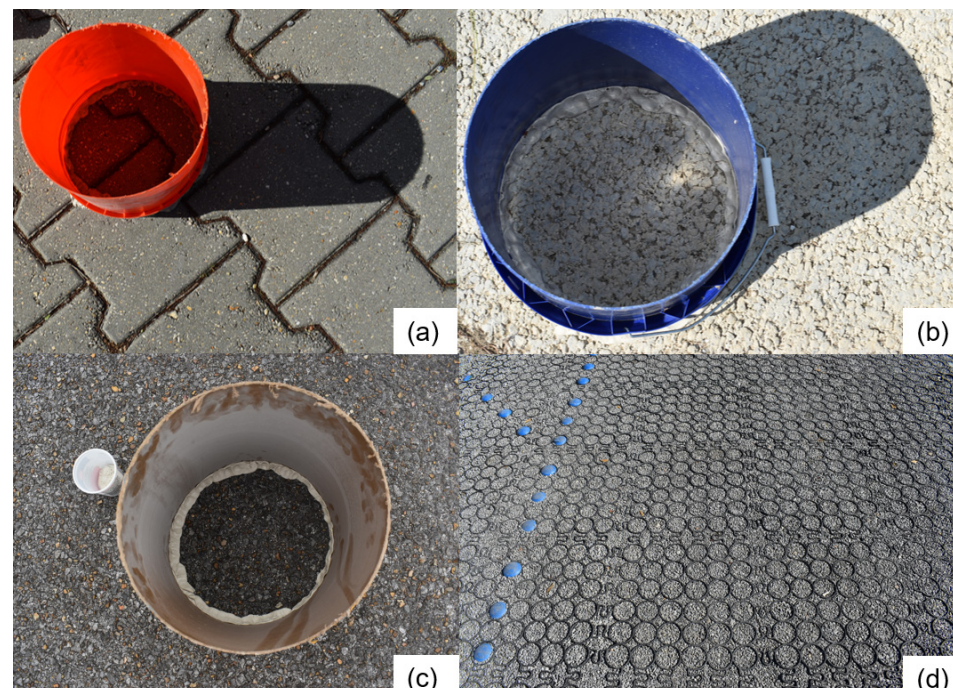


Figure 11. Permeable pavement variants (paver spacing and joint material) in New Orleans during testing. (a) Impermeable concrete interlocking pavers; (b) porous concrete; (c) porous asphalt; (d) plastic grid pavers (not tested in this study).

Table 4. challenges and possible improvement to green infrastructure.

Challenges Green Infrastructure	Solution
Trash is present.	Remove the trash/debris and implement trash collecting facilities.
Green infrastructure inlet is higher than the stormwater drainage inlet.	Lower the inlet of the GI to make sure the GI fills up first
Signs of damage at the outlet such as erosion after storms.	Repair the damage and improve the flow dissipation structure with reinforcement of the slope (eg with stones).
The inlet pipe is clogged.	Unclog the pipe and dispose of any sediment in a location where it will not impact the waterflow.
The inlet is too close to outlet (bypassing waterquality improvement and storage capacity is not used).	Adjust design so that the entire storage volume is used. Constructing a outlet at a higher level also contributes to a higher storage capacity.
Lack of insight in water and soil quality.	monitoring advised.
Lack of insight in the green infrastructure for stakeholders and residents.	Document design (e.g. climatescan.org), construction and maintenance of nature based solutions. Improve basic insights with signs or other means of communication and participation.

5. Conclusions

In this study, over 200 climate adaptive measures have been mapped that have been constructed to store and infiltrate stormwater after Hurricane Katrina in 2005. With stakeholders, 22 locations were selected for research. The full-scale infiltration testing method (FSIT) was applied in this study to determine the variation in the long-term hydraulic performance of green infrastructure in New Orleans situated partly under sea-level with high groundwater tables and low permeable soil. The results from this study show that all tested swales and raingardens empty their storage volume within 48 h under (un)saturated conditions. The results of the long-term efficiency of permeable pavement is less encouraging since the guideline of a minimum of 10 inch/h infiltration capacity was not met for four of the six research locations. Previous research focused on unsaturated infiltration rates; the results of the FSIT show that in a rainy period, the unsaturated infiltration rate can be lowered by a factor 0.5 after another rainfall event. These differences in (un)saturated infiltration rate have also been determined in comparable international research with FSIT to show a high variation in infiltration capacity between unsaturated and saturated infiltration rates. Therefore, the infiltration capacity in rainy periods may be significantly overestimated if the unsaturated infiltration capacity is used as the design input for computer models.

Improvements are suggested for the design, construction and maintenance of green infrastructure in New Orleans. The provided checklist in this paper can help several stakeholders with the implementation and maintenance of green infrastructure so that these climate adaptation measures will continue to perform satisfactorily over their intended design lifespan and mitigate the effects of heavy rainfall and droughts in the future.

Author Contributions: Conceptualization, F.B.; methodology, F.B.; software, D.R.; validation, D.R., R.S. and F.B.; formal analysis, D.R.; investigation, D.R., R.S. and F.B.; resources, F.B.; data curation, D.R.; writing—original draft preparation, F.B.; writing—review and editing, R.S. and F.B.; visualization, D.R.; supervision, F.B.; project administration, R.S.; funding acquisition, R.S. All authors have read and agreed to the published version of the manuscript.

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Data Availability Statement: All locations and footage of the testing can be found on the open source platform climatescan.org as stated in this article.

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Conflicts of Interest: The authors declare no conflict of interest.

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